**U.S. Department of Justice** Office of Justice Programs Office of Juvenile Justice and Delinguency Prevention OMB No. 1121-0329



The <u>U.S. Department of Justice</u>, <u>Office of Justice Programs</u>, <u>Office of Juvenile Justice and</u> <u>Delinquency Prevention</u> is seeking applications for funding under the Fiscal Year (FY) 2011 Field Initiated Research and Evaluation Program. This program furthers the Department's mission by supporting methodologically rigorous research and evaluation studies to inform practice and policy related to juvenile justice and delinquency prevention, child victimization, and justice system response.

# OJJDP FY 2011 Field Initiated Research and Evaluation Program

# Eligibility

Applicants are limited to states (including territories), units of local government (including federally-recognized tribal governments, as determined by the Secretary of the Interior and published in the Federal Register), nonprofit and for-profit organizations (including tribal nonprofit and for-profit organizations), and institutions of higher education (including tribal institutions of higher education). (See "Eligibility," page 3.)

# Deadline

Registration with <u>Grants.gov</u> is required prior to application submission. (See "How To Apply," page 9.) All applications are due by 11:59 p.m. Eastern Time on March 7, 2011. (See "Deadlines: Registration and Application," page 3.)

# **Contact Information**

For technical assistance with submitting an application, call the Grants.gov Customer Support Hotline at 1-800-518-4726 or e-mail <u>support@grants.gov</u>. Grants.gov Support Hotline hours of operation are 24 hours, 7 days a week, except federal holidays.

For assistance with any other requirements of this solicitation, call Karen Bachar, Program Manager, at 202-514-4403 or email her at <u>karen.bachar@usdoj.gov</u> or call Patrick Dunckhorst, Program Manager, at 202-514-4158 or email him at <u>patrick.dunckhorst@usdoj.gov</u>.

Grants.gov number assigned to this announcement: OJJDP-2011-2897.

Release Date: January 6, 2010

Overview	3
Deadlines: Registration and Application	3
Eligibility	3
Program-Specific Information	3
Performance Measures	7
Notice of New Post-Award Reporting Requirements	8
How To Apply	9
What an Application Is Expected To Include	10
Standard Form-424 (SF-424)	11
Program Narrative	11
Budget Detail Worksheet and Budget Narrative	13
Indirect Cost Rate Agreement (if applicable)	14
Tribal Authorizing Resolution	14
Other Attachments	14
Other Standard Forms	15
Selection Criteria	15
Review Process	16
Additional Requirements	16
Appendix: Application Checklist	

# Contents

# OJJDP FY 2011 Field Initiated Research and Evaluation Program (CFDA #16.541)

### Overview

The purpose of OJJDP's FY 2011 Field Initiated Research and Evaluation (FIRE) Program is to support methodologically rigorous research and evaluation studies that inform policy and practice consistent with the Department of Justice's mission. With this solicitation, OJJDP encourages applicants to propose research and evaluation projects related to delinquency prevention; the reduction and control of juvenile delinquency and serious crime committed by juveniles; efforts to prevent recidivism through positive youth development; links between child neglect, victimization, and crime; and juvenile justice system response to issues such as sex crimes committed by juveniles, females in the juvenile justice system, and disproportionate minority contact at points along the juvenile justice system.

This program will be authorized by an act appropriating funds for the Department of Justice.

# **Deadlines: Registration and Application**

Registration with <u>Grants.gov</u> is required prior to application submission. OJJDP encourages applicants to register several weeks before the application deadline of 11:59 p.m., Eastern Time, March 7, 2011. See "How To Apply," page 9, for details.

# Eligibility

Applicants are limited to states (including territories), units of local government (including federally-recognized tribal governments, as determined by the Secretary of the Interior and published in the Federal Register), nonprofit and for-profit organizations (including tribal nonprofit and for-profit organizations), and institutions of higher education (including tribal institutions of higher education). For-profit organizations must agree to forgo any profit or management fee.

OJJDP welcomes joint applications from two or more eligible applicants; however, one applicant must be clearly indicated as the primary applicant (for correspondence, award, and financial management purposes) and the others listed as co-applicants.

OJJDP encourages researchers and evaluators in all relevant disciplines to submit applications.

# **Program-Specific Information**

The Juvenile Justice and Delinquency Prevention Act of 1974 established OJJDP to support local and state efforts to prevent juvenile delinquency, respond to delinquency, improve system response, and protect children from victimization. The Field Initiated Research and Evaluation Program is OJJDP's solicitation for investigator-initiated social and behavioral research and evaluation on topics that advance this mission. OJJDP expects applicants to review relevant literature to demonstrate an understanding of the problem and the methods that they will use to study that problem and to provide a detailed description of their research design and methods to include research questions or hypotheses, description of sample, and analysis plan. Applicants should also provide a detailed management plan and dissemination strategy. Proposals must include a discussion of how the study will advance OJJDP's mission and the implications for juvenile justice policy and practice in states and communities.

Funds are not available under this solicitation for the delivery of program services.

#### Purpose

Since its inception in 1974, OJJDP has been charged with sponsoring research on juvenile delinquency, prevention, system response, and victimization. The challenges confronting the juvenile justice system demand solutions that go beyond traditional responses to delinquency and take into account risk factors associated with delinquency, such as exposure to violence, child abuse, and neglect, and related protective factors.

OJJDP will consider a wide range of research and evaluation questions for funding, which may include but are not limited to the following lines of inquiry:

- What are viable alternatives to arrest and detention for low-level, nonviolent juvenile offenders? How do these alternative programs impact recidivism and developmental outcomes for youth as compared to current practices?
- Does a system of graduated sanctions and use of risk assessment tools help juvenile justice personnel determine appropriate sanctions for delinquent behavior?
- What is known about the prevalence of juvenile delinquency among children in foster care? What interventions and methods can be used to effectively reduce juvenile delinquency and improve outcomes for children in this population?
- Do restorative justice programs for juveniles in the justice system promote positive youth development and yield reductions in recidivism compared with non-restorative approaches?
- What factors moderate children's responses to domestic violence? Can a better understanding of these factors aid in designing interventions for children who are exposed to violence to enhance their safety and prevent delinquent behavior?
- What can we learn about efforts to reduce the overrepresentation of minority youth at each point in the juvenile justice system?
- How do lesbian, gay, bisexual, transgendered and questioning (LGBTQ) youth fare in the juvenile justice system? How can system response to LGBTQ youth be enhanced?
- Do delinquency prevention programs that focus on children's exposure to violence as a risk factor have better outcomes than delinquency prevention programs that don't?

- What is known about girls' experience at each point in the juvenile justice system compared with boys? What prevention and intervention programs are developing gender responsive detention reform and improving services for girls?
- How does the public registration of juvenile sex offenders impact rehabilitation, reentry, recidivism, and the promotion of public safety?
- What promising practices do juvenile justice systems use to respond to delinquent youth who have histories of victimization and exposure to violence?
- How do positive youth development programs compare to traditional delinquency prevention programs in terms of crime control and community safety?

OJJDP encourages research that demonstrates collaboration among multiple disciplines and between researchers and practitioners.

#### Goals, Objectives, and Deliverables

The goal of the FY 2011 Field Initiated Research and Evaluation Program is to foster new and ongoing rigorous, scientific research and evaluation that has practical applications for juvenile justice system improvement and furthers OJJDP's mission.

The program objectives are to:

- promote and support research and evaluation across an array of juvenile justice, delinquency prevention, intervention, and child victimization topics.
- fill in knowledge gaps regarding understudied populations in the juvenile justice system.
- promote the use of evaluation research designs with multiple units of analysis and multiple measurements to effectively address issues of validity, generalizability, and representativeness of findings.
- promote studies that will yield results for dissemination across a wide array of juvenile justice and child protection stakeholders and inform the development of effective programs, policies, and strategies.

Expected deliverables include:

- a detailed progress report every 6 months that describes the status of the research/evaluation, methodological, and implementation issues; progress toward project goals; and other matters relevant to the project's completion.
- three or more reports on the study's findings and results, at least one of which will document the study methods and findings in a manner suitable for publication in a peer reviewed journal, at least one report on the policy and practice implications of the study suitable for publication as an OJJDP bulletin, and a final technical report that presents the project in its entirety.

OJJDP must review and approve all publication and dissemination activities.

#### Amount and Length of Awards

OJJDP intends to award multiple grants under this solicitation depending on the availability of funding. Awards will be made for as much as \$500,000 for as long as a 36-month award period. This amount is for the entire award period. OJJDP will make no additional awards in subsequent years. Applicants should specify the requested award amount and the project period they propose. OJJDP anticipates that the Office will make any awards under this solicitation by September 30, 2011.

As this is a research and evaluation program, applicants cannot use funds to support training, program development, or the provision of services (i.e., program implementation). Applicants may use funds, however, to evaluate training, prevention, and intervention programs. Applicants may use Field Initiated Research and Evaluation funds, for example, to conduct an evaluation of a program implemented with funds from another OJJDP solicitation. To access information about awards under previous OJJDP solicitations, visit: www.ojjdp.gov/funding/html#2.

All awards are subject to the availability of appropriated funds and any modifications or additional requirements that may be imposed by law.

#### **Budget Information**

Limitation on Use of Award Funds for Employee Compensation; Waiver: With respect to any award of more than \$250,000 made under this solicitation, federal funds may not be used to pay total cash compensation (salary plus bonuses) to any employee of the award recipient at a rate that exceeds 110% of the maximum annual salary payable to a member of the federal government's Senior Executive Service (SES) at an agency with a Certified SES Performance Appraisal System for that year. (The 2011 salary table for SES employees is available at <a href="https://www.opm.gov/oca/11tables/indexSES.asp">www.opm.gov/oca/11tables/indexSES.asp</a>.) Note: A recipient may compensate an employee at a higher rate, provided the amount in excess of this compensation limitation is paid with non-federal funds. (Any such additional compensation will not be considered matching funds where match requirements apply.)

The limitation on compensation rates allowable under an award may be waived on an individual basis at the discretion of the Administrator of OJJDP. Applicants who wish to request a waiver should include a detailed justification in the budget narrative of their applications. Unless applicants submit a waiver request and justification, they should anticipate that OJJDP will request that they adjust and resubmit their budget.

The justification should include the particular qualifications and expertise of the individual, the uniqueness of the service being provided, the individual's specific knowledge of the program or project being undertaken with award funds, and a statement explaining that the individual's salary is commensurate with the regular and customary rate for an individual with his/her qualifications and expertise, and for the work that is to be done.

Match Requirement. Match is not required for this program.

### **Performance Measures**

To assist DOJ in fulfilling its responsibilities under the Government Performance and Results Act, P.L. 103–62, OJJDP will require applicants who receive funding under this solicitation to provide data that measures the results of their work. Applicants should discuss in their application their methods for collecting data for performance measures. Any award recipient will be required, post award, to provide the data requested in the "Data Grantee Provides" column so that OJP can calculate values for the "Performance Measures" column. Performance measures for this solicitation are as follows:

Objective	Performance Measure(s)	Data Grantee Provides
Develop and analyze information and data having clear implications for the juvenile justice system's response to delinquency and provide suggestions for improvement of policy and practice in the United States.	Relevance to the needs of the field as measured by whether the grantee's substantive scope did not deviate from the funded proposal or any subsequent agency modifications to the scope.	A final report providing a comprehensive overview of the project and a detailed description of the project design, data, and methods; a full presentation of scientific findings; and a thorough discussion of the implications of the project findings for juvenile justice practice and policy in the United States.
	Quality of the research as assessed by peer reviewers.	Quarterly financial reports, semi- annual progress reports, and a final progress report submitted to OJJDP on time.
	Quality of management as measured by whether significant interim project milestones were achieved, final deadlines were met, and costs remained within approved limits.	Citations to report(s) /document(s) derived from this OJJDP funded study.
	The number of research related deliverable reports completed on time.	
	Number of deliverables that meet OJJDP's expectations for depth, breadth, scope, and quality of performance.	

Submission of performance measures data is not required for the application. Instead, applicants should discuss in their application their proposed methods for collecting data for performance measures. Refer to the section "What an Application is Expected to Include," page 10, for additional information.

# **Project Evaluations**

Applicants that propose to use funds awarded through this solicitation to conduct project evaluations should be aware that certain project evaluations (such as systematic investigations)

designed to develop or contribute to generalizable knowledge) may constitute "research" for purposes of applicable DOJ human subjects protections. However, project evaluations that are intended to generate internal improvements to a program or service or are conducted to meet OJP's performance measure data reporting requirements likely do not constitute research. Applicants should provide sufficient information for OJP to determine whether the particular project they propose would either intentionally or unintentionally collect and/or use information in such a way that it meets the DOJ regulatory definition of research.

Research, for the purposes of human subjects protections for OJP-funded programs, is defined as, "a systematic investigation, including research development, testing, and evaluation, designed to develop or contribute to generalizable knowledge." 28 C.F.R. § 46.102(d). For additional information on determining whether a proposed activity would constitute research, see the decision tree to assist applicants on the "Research and the Protection of Human Subjects" section of the OJP "Other Requirements for OJP Applications" Web page (www.ojp.usdoj.gov/funding/other\_requirements.htm). Applicants whose proposals may involve a research or statistical component also should review the "Confidentiality" section on that Web page.

If OJP determines that a funded application involves research and includes human subjects, the applicant may have to secure the approval of an Institutional Review Board (IRB) before OJP funds may be spent for these purposes. If an application includes an evaluation component, OJP will examine that component to determine whether it meets the definition of research. All applications should be as clear as possible in describing the purpose of the evaluation and the extent to which their findings may contribute to generalizable knowledge.

The protection of human subjects of OJP-sponsored research is of critical importance. If an application involves human subjects of research, it must explain whether the applicant has obtained or will obtain IRB approval, and it must explain the applicant's procedures to obtain informed consent and minimize risks.

OJP will require all applicants whose applications include a research or statistical component that collects information identifiable to a private person to complete and submit a privacy certification.

### **Notice of New Post-Award Reporting Requirements**

Applicants should anticipate that all recipients (other than individuals) of awards of \$25,000 or more under this solicitation, consistent with the Federal Funding Accountability and Transparency Act of 2006 (FFATA), will be required to report award information on any first-tier subawards totaling \$25,000 or more, and, in certain cases, to report information on the names and total compensation of the five most highly compensated executives of the recipient and first-tier subrecipients. Each applicant entity must ensure that it has the necessary processes and systems in place to comply with the reporting requirements should it receive funding. Reports regarding subawards will be made through the FFATA Subaward Reporting System, found at <a href="https://www.fsrs.gov">https://www.fsrs.gov</a>.

Applicants should anticipate that no subaward of an award made under this solicitation may be made to a subrecipient (other than an individual) unless the potential sub recipient acquires and provides a Data Universal Numbering System (DUNS) number.

# How To Apply

Applications should be submitted through Grants.gov. Complete instructions on how to register and submit an application can be found at <u>www.grants.gov</u>. Applicants who experience difficulties during this process, should call the Grants.gov Customer Support Hotline at 1–800– 518–4726. Hotline hours of operation are 24 hours, 7 days a week, except federal holidays. Registering with Grants.gov is a one-time process; however, processing delays may occur and it can take several weeks for first-time registrants to receive confirmation and a user password. OJJDP recommends that applicants register as early as possible to avoid delays in submitting their applications by the deadline.

All applicants are required to complete the following steps:

- Acquire a DUNS number. A DUNS number is required for Grants.gov registration. OMB requires that all applicants for federal funds (other than individuals, who are exempt from this requirement) include a DUNS number in their applications for a new award or renewal of an existing award. A DUNS number is a unique nine-digit sequence recognized as the universal standard for identifying and tracking entities receiving federal funds. The identifier is used to validate address and point of contact information for federal assistance applicants, recipients, and subrecipients. The DUNS number will be used throughout the grant life cycle. Obtaining a DUNS number is a free, one-time activity. Obtain a DUNS number by calling 1–866–705–5711 or by applying online at www.dnb.com.
- 2. Acquire or Renew Registration with the Central Contractor Registration (CCR) Database. OJP requires that all applicants (other than individuals) for federal financial assistance maintain current registrations in the Central Contractor Registration (CCR) database. An applicant must be registered in the CCR to successfully register in Grants.gov. The CCR database is the repository for standard information about federal financial assistance applicants, recipients, and subrecipients. Organizations that have previously submitted applications via Grants.gov are already registered with CCR. However, applicants must update or renew their CCR registration annually to maintain an active status. Information about CCR registration procedures can be accessed at <u>www.ccr.gov</u>.
- 3. Acquire an Authorized Organization Representative (AOR) and a Grants.gov Username and Password. Complete the AOR profile on Grants.gov and create a username and password. Applicants must use their organization's DUNS number to complete this step. For more information about the registration process, visit www.grants.gov/applicants/get\_registered.jsp.
- 4. Acquire Confirmation for the AOR from the E-Business Point of Contact (E-Biz POC). The applicant's E-Biz POC must log into Grants.gov to confirm the organization's AOR. An organization can have more than one AOR.
- Search for the Funding Opportunity on Grants.gov. Use the following identifying information when searching for the funding opportunity on Grants.gov. The Catalog of Federal Domestic Assistance number for this solicitation is 16.541, titled "Part E -Developing, Testing and Demonstrating Promising New Programs," and the funding opportunity number is OJJDP-2011-2897.

6. Submit an Application Addressing All Solicitation Requirements. Within 24–48 hours after submitting an electronic application, the applicant should receive an e-mail validation message from Grants.gov. The validation will state whether OJJDP has received and validated the application or rejected it, with an explanation. <u>Important:</u> OJJDP urges applicants to submit their applications at least 72 hours prior to the due date of the application to allow time to receive the validation message and to correct any problems that may have caused a rejection notification.

Grants.gov will forward the application to OJP's Grants Management System (GMS). GMS does not accept executable file types as application attachments. These disallowed file types include, but are not limited to, the following extensions: ".com," ".bat," ".exe," ".vbs," ".cfg," ".dat," ".db," ".dbf," ".dll," ".ini," ".log," ".ora," ".sys," and ".zip."

#### Grants.gov Technical Issues

Applicants who experience unforeseen Grants.gov technical issues that prevent them from submitting their applications by the deadline must contact OJJDP staff within 24 hours after the deadline and request approval to submit their applications. At that time, OJJDP staff will instruct the applicant to submit specific information detailing the technical difficulties. The applicant must e-mail a description of their technical difficulties, a timeline of submission efforts, their complete grant application, their DUNS number, and Grants.gov Help Desk tracking numbers they have received. After OJJDP reviews the information and contacts the Grants.gov Help Desk to validate the technical issues reported, OJP will contact the applicant to inform them whether their request has been approved or denied. If OJJDP cannot validate the technical issues reported, the Office will reject the application as untimely.

To ensure a fair competition for limited discretionary funds, the following conditions are <u>not</u> valid reasons to permit late submissions: (1) failure to begin the registration process in sufficient time, (2) failure to follow Grants.gov instructions on how to register and apply as posted on its Web site, (3) failure to follow all of the instructions in the OJP solicitation, and (4) technical issues experienced with the applicant's computer or information technology environment.

Notifications regarding known technical problems with Grants.gov, if any, are posted at the top of the OJP funding Web page, <u>www.ojp.usdoj.gov/funding/solicitations.htm</u>.

### What an Application Is Expected To Include

This section describes what an application should include and sets out a number of elements. Applicants should anticipate that if they fail to submit an application that contains all of the specified elements, it may negatively affect the review of their application and, should OJJDP decide to make an award, it may result in OJJDP including special conditions that preclude access to or use of award funds pending satisfaction of the conditions.

Moreover, applicants should anticipate that some application elements are so critical that applications that do not respond to the scope of the solicitation, that do not meet the eligibility requirements, that do not request funding within the funding limit, that do not include a program narrative, and budget detail worksheet or a budget narrative, will neither proceed to peer review nor receive further consideration.

OJP strongly recommends that applicants use appropriately descriptive file names (e.g., "Program Narrative," "Budget Detail Worksheet and Budget Narrative," "Timelines," "Memoranda of Understanding," "Resumes") for all attachments. OJP recommends that applicants include resumes in a single file.

#### Standard Form-424 (SF-424)

The SF-424 is a standard form required for use as a cover sheet for submission of preapplications, applications, and related information. Grants.gov and GMS take information from the applicant's profile to populate the fields on this form. When selecting "type of applicant," if the applicant is a for-profit entity, select "For-Profit Organization" or "Small Business" (as applicable). Instructions on completing the SF-424 are available at www07.grants.gov/assets/SF424Instructions.pdf.

#### **Program Narrative**

Applicants must submit a program narrative that presents a detailed description of the purpose, goals, objectives, strategies, design, and management of the proposed program. The program narrative should be double-spaced with 1-inch margins, not exceeding 30 pages of 8½ by 11 inches, and use a standard 12-point font, preferably Times New Roman. Pages should be numbered "1 of 30," etc. The project abstract, tables, charts, pictures, etc., including all captions, legends, keys, subtext, etc., may be single-spaced, and will count in the 30-page limit. Material required under the "Budget and Budget Narrative" and "Other Attachments" sections will not count toward the program narrative page count. If the program narrative fails to comply with these length-related restrictions, noncompliance may be considered in peer review and in final award decisions.

The program narrative should address the following selection criteria: (1) statement of the problem generated from the review of extant literature, (2) performance measures requirements, (3) program design, implementation, management, and (4) capabilities/competencies. The applicant should clearly delineate the connections between and among each of these sections. For example, the applicant should derive the goals and objectives directly from the problems to be addressed. Similarly, the project design section should clearly explain how the program's structure and activities will accomplish the goals and objectives identified in the previous section.

#### • Statement of the Problem

Applicants should briefly describe the nature and scope of the problem that the program will address (e.g., gang activity, underage drinking, drug abuse, truancy, youth employment, school performance, etc.). Data should be used to provide evidence that the problem exists, demonstrate the size and scope of the problem, and document the effects of the problem on the target population and the larger community. Applicants should describe any previous or current attempts to address the problem.

Applicants should describe any research or evaluation studies that relate to the problem and contribute to the applicant's understanding of its causes and potential solutions. While applicants are expected to review the research literature for relevant studies, they should also explore whether unpublished local sources of research or evaluation data are available.

**Project Abstract.** Applicants should include a project abstract as the first page of the program narrative, and it is included in the page limitation specified above. The abstract should not exceed 200 words and briefly describe the project's purpose, identify the population to be served, and summarize the activities that the applicant will implement to achieve the project's goals and objectives. These goals and objectives should focus on short-term and intermediate outcomes (see "Performance Measures Requirements," below). The abstract should describe how the applicant will measure progress toward these goals.

#### • Performance Measures Requirements

Applicants should describe the goals of the proposed program and identify its objectives. When formulating the program's goals and objectives, applicants must be cognizant of the performance measures that will be required of successful applicants.

**Goals.** Applicants should describe the nature and scope of the research question that the project will address and outline the project's goals.

**Program Objectives.** Applicants should explain how the program will accomplish its goals. Objectives are specific, quantifiable statements of the project's desired results. They should be clearly linked to the problem identified in the preceding section and measurable. (Examples of measurable objectives include the following: the development and analysis of information and data having clear implications for the juvenile justice system's response to delinquency demonstrated through the submission of research reports and final reports that meet OJJDP requirements.)

**Performance Measures.** Award recipients are required to report data in support of mandated performance measures for this solicitation (see "Performance Measures," page 7.) OJJDP does not require applicants to submit performance measures data with their applications. Applicants should describe the steps they will take to assemble the information needed to comply with OJJDP's performance measures reporting requirements. Award recipients will be encouraged to use information from existing program records to fulfill performance measures reporting requirements rather than initiating new data collection activities for this purpose. To ensure confidentiality of program records, award recipients will also be required to submit a completed Privacy Certificate pre-award. (See <u>www.ojjdp.ncjrs.gov/grantees/pm/faq.html</u> for more information).

#### Program Design/Implementation

Applicants should detail how the project will operate throughout the funding period and describe the strategies that they will use to achieve the goals and objectives identified in the previous section. Applicants are encouraged to select evidence-based practices for their programs and adopt a project design that will facilitate the gathering of data on the required performance measures.

This section should also include details regarding any leveraged resources (cash or in-kind) from local sources to support the project and discuss plans for sustainability beyond the grant period.

Applicants should identify any other federal, state, or private foundation grants that serve the same local area and target population.

**Timeline.** Applicants should submit a timeline or milestone chart that indicates major tasks, assigns responsibility for each, and plots completion of each task by month or quarter for the duration of the award, using "Year 1," "Month 1," "Quarter 1," etc., not calendar dates (see "Sample Project Timelines" at <u>ojidp.ncjrs.gov/grantees/timelines.html</u>). The timeline should be submitted as a separate attachment, as stipulated in "Other Attachments," page 14. On receipt of an award, the timeline may be revised based on training and technical assistance provided by OJJDP.

#### Capabilities/Competencies

Applicants should describe the roles and responsibilities of project staff and explain the program's organizational structure and operations. Management and staffing patterns should be clearly connected to the project design described in the previous section. This section should describe the experience and capability of the applicant's organization and any contractors that the applicant will use to implement and manage this effort and its associated federal funding, highlighting any previous experience implementing projects of similar design or magnitude.

**Letters of Support/Memoranda of Understanding.** If submitting a joint application, as described under "Eligibility," page 3, applicants must provide signed and dated letters of support or memoranda of understanding for all key partners that include the following:

- expression of support for the program and a statement of willingness to participate and collaborate with it.
- description of the partner's current role and responsibilities in the planning process and expected responsibilities when the program is operational.
- estimate of the percent of time that the partner will devote to the planning and operation of the project.

#### **Budget Detail Worksheet and Budget Narrative**

Applicants should provide a budget that (1) is complete, allowable, and cost effective in relation to the proposed activities; (2) shows the cost calculations demonstrating how they arrived at the total amount requested; and (3) provides a brief supporting narrative to link costs with project activities. The budget should cover the entire award period.

#### • Budget Detail Worksheet

The worksheet should provide the detailed computation for each budget line item, listing the cost of each and showing how the applicant calculated it. For example, costs for personnel should show the annual salary rate and the percentage of time devoted to the project for each employee paid through grant funds. The budget detail worksheet should present a complete and detailed itemization of all proposed costs.

#### A sample Budget Detail Worksheet can be found at

<u>www.ojp.gov/funding/forms/budget\_detail.pdf</u>. If the applicant submits a budget in a different format, the budget categories listed in the sample budget worksheet should be included.

#### • Budget Narrative

The Budget Narrative should thoroughly and clearly describe <u>every</u> category of expense listed in the Budget Detail Worksheet. The narrative should be mathematically sound and correspond with the information and figures provided in the Budget Detail Worksheet. The narrative should explain how <u>all</u> costs were estimated and calculated and how they are relevant to the completion of the proposed project. The narrative may include tables for clarification purposes but need not be in a spreadsheet format. As with the Budget Detail Worksheet, the Budget Narrative should be broken down by year.

For questions pertaining to budget and examples of allowable and unallowable costs, see the OJP Financial Guide at <a href="http://www.ojp.usdoj.gov/financialguide/index.htm">www.ojp.usdoj.gov/financialguide/index.htm</a>

#### Indirect Cost Rate Agreement (if applicable)

Indirect costs are allowed only if the applicant has a federally approved indirect cost rate. (This requirement does not apply to units of local government.) A copy of the rate approval should be attached. If the applicant does not have an approved rate, one can be requested by contacting the applicant's cognizant federal agency, which will review all documentation and approve a rate for the applicant organization or, if the applicant's accounting system permits, costs may be allocated in the direct cost categories. If DOJ is the cognizant federal agency, obtain information needed to submit an indirect cost rate proposal at www.ojp.usdoj.gov/financialguide/part3/part3chap17.htm.

#### **Tribal Authorizing Resolution**

If an application is being submitted by either (1) a tribe or tribal organization, or (2) by a third party proposing to provide direct services or assistance to residents on tribal lands, then a current authorizing resolution of the governing body of the tribal entity or other enactment of the tribal council or comparable governing body authorizing the inclusion of the tribe or tribal organization and its residents should be included with the application. In those instances where an organization or consortium of tribes proposes to apply for a grant on behalf of a tribe or multiple specific tribes, then the application should include a resolution from all tribes that will be included as a part of the services/assistance provided under the grant. A consortium of tribes for which existing consortium bylaws allow action without support from all tribes in the consortium (i.e., without authorizing resolution or other enactment of each tribal governing body) may submit a copy of its consortium bylaws with the application in lieu of tribal resolutions.

#### **Other Attachments**

Applicants should submit the following information, as stipulated in the cited pages, as attachments to their application. While the materials listed below are not assigned specific point values, peer reviewers will, as appropriate, consider these items when rating applications. For example, reviewers will consider résumés when assessing "Capabilities/Competencies." Peer reviewers will not consider any additional information that the applicant submits other than that specified below.

- timeline or milestone chart (see "Timeline," page 13)
- résumés of all key personnel

- job descriptions outlining roles and responsibilities for all key positions
- if appropriate, letters of support/memoranda of understanding from partner organizations (see "Letters of Support/Memoranda of Understanding," page 13)
- evidence of nonprofit status, e.g., copy of tax exemption letter from the Internal Revenue Service
- evidence of for-profit status, e.g., copy of articles of incorporation.

#### Other Standard Forms

Additional forms that may be required in connection with an award are available with their instructions on OJP's funding page at <u>www.ojp.usdoj.gov/funding/forms.htm</u>. For successful applicants, receipt of funds may be contingent upon submission of all necessary forms. Note in particular the following forms:

- <u>Accounting System and Financial Capability Questionnaire</u> (required for any applicant other than an individual that is a non-governmental entity and that has not received any award from OJP within the past 3 years; this form must be downloaded, completed, and then uploaded)
- <u>Certifications Regarding Lobbying; Debarment, Suspension and Other Responsibility</u> <u>Matters; and Drug-Free Workplace Requirements</u> (required for any applicant that expends any funds for lobbying activities; this form must be downloaded, completed, and then uploaded)
- <u>Disclosure of Lobbying Activities</u> (required for any applicant that expends any funds for lobbying activities; this form must be downloaded, completed, and then uploaded)
- <u>Standard Assurances</u> (required to be submitted in GMS prior to the receipt of any award funds).

### **Selection Criteria**

OJJDP will rate applications that proceed to peer review on a 100-point scale, based on the following point values for the selection criteria:

- 1. Statement of the Problem (15 points)
- 2. Performance Measures Requirements (10 points)
- 3. Program Design and Implementation (45 points)
- 4. Capabilities and Competencies (20 points)
- 5. Budget (10 points)

See "What an Application is Expected To Include," page 10, for descriptions of the above criteria.

### **Review Process**

OJP is committed to ensuring a fair and open process for awarding grants. OJJDP reviews the application to make sure that the information presented is reasonable, understandable, measurable, and achievable, as well as consistent with the solicitation and its requirements.

Peer reviewers will review the applications submitted under this solicitation that meet basic minimum requirements. OJJDP may use either internal peer reviewers, external peer reviewers, or a combination to review the applications under this solicitation. An external peer reviewer is an expert in the field of the subject matter of a given solicitation who is not a current U.S. Department of Justice employee. An internal reviewer is a current U.S. Department of Justice employee who is well versed or has expertise in the subject matter of this solicitation. A peer review panel will evaluate, score, and rate all eligible applications. Peer reviewers' ratings and any resulting recommendations are advisory only. In addition to peer review ratings, considerations for award recommendations and decisions may include, but are not limited to, underserved populations, geographic diversity, strategic priorities, past performance, and available funding.

The Office of the Chief Financial Officer, in consultation with OJJDP, conducts a financial review of applications for potential discretionary awards to evaluate the fiscal integrity and financial capability of applicants; examines proposed costs to determine if the budget detail worksheet and budget narrative accurately explain project costs; and determines whether costs are reasonable, necessary, and allowable under applicable federal cost principles and agency regulations.

All final award decisions will be made by the Administrator of OJJDP, who also may give consideration to factors including, but not limited to, underserved populations, geographic diversity, strategic priorities, past performance, and available funding when making awards.

OJJDP usually notifies successful applicants by a GMS e-mail prior to September 30. OJJDP will notify unsuccessful applicants after September 30 by e-mail or U.S. mail.

# **Additional Requirements**

Applicants selected for awards must agree to comply with additional legal requirements upon acceptance of an award. OJP strongly encourages applicants to review the information pertaining to these additional requirements prior to submitting an application. Find additional information for each requirement at <a href="http://www.ojp.usdoj.gov/funding/other\_requirements.htm">www.ojp.usdoj.gov/funding/other\_requirements.htm</a>.

- Civil Rights Compliance
- Faith-Based and Other Community Organizations
- Confidentiality
- Research and the Protection of Human Subjects
- Anti-Lobbying Act

- Financial and Government Audit Requirements
- National Environmental Policy Act (NEPA)
- DOJ Information Technology Standards (if applicable)
- Single Point of Contact Review
- Non-Supplanting of State or Local Funds
- Criminal Penalty for False Statements
- Compliance with Office of Justice Programs Financial Guide
- Suspension or Termination of Funding
- Nonprofit Organizations
- For-profit Organizations
- Government Performance and Results Act (GPRA)
- Rights in Intellectual Property
- Federal Funding Accountability and Transparency Act (FFATA) of 2006
- Awards in Excess of \$5,000,000 Federal Taxes Certification Requirement
- Active CCR Registration.

# **Appendix: Application Checklist**

# OJJDP FY 2011 Field Initiated Research and Evaluation Program

This application checklist has been created to assist in developing an application.

#### **Eligibility Requirements:**

<ul> <li>Public agencies, including state agencies and units of local government (including federally-recognized tribal governments)</li> <li>Public universities and colleges (including tribal institutions of higher education)</li> <li>Private organizations (including faith-based, community, and tribal organizations).</li> <li>The federal amount requested is within the allowable limit of \$500,000.</li> </ul>
What an Application is Expected to Include:
Application for Federal Assistance (SF-424). (see page 11)
Program Narrative (see page 11)Format (double spaced, 12-point standard font, 1" standard margins, narrative is 30 pages or less)Statement of the ProblemPerformance Measures RequirementsProject AbstractProgram Design and ImplementationCapabilities/Competencies
Budget Detail Worksheet and Budget Narrative (see page 13) Indirect Cost Rate Agreement (if applicable) (see page 14) Tribal Authorizing Resolution (if applicable) (see page 14)
Additional Attachments (see page 14) timeline or milestone chart résumés of all key personnel job descriptions for all key positions. letters of support/MOUs from partner organizations evidence of nonprofit status e.g., copy of articles of incorporation, if applicable evidence of for-profit status e.g., copy of tax exemption letter from the Internal Revenue Service, if applicable
<ul> <li>Other Standard Forms, Certifications, and Other Components, as applicable including:         (see page 15)        DUNS number        CCR registration        Ccrtifications        Disclosure of lobbying activities (if applicable)        Accounting System and Financial Capability Questionnaire (if applicable)</li> </ul>