**U.S. Department of Justice** 

Office of Justice Programs

Office of Juvenile Justice and Delinquency Prevention



The <u>U.S. Department of Justice</u> (DOJ), <u>Office of Justice Programs</u> (OJP), <u>Office of Juvenile Justice and Delinquency Prevention</u> (OJJDP) is seeking applications for funding under its FY 2015 Court-Appointed Special Advocates Membership and Accreditation Program and Training and Technical Assistance. This program furthers the Department's mission by ensuring that court-appointed special advocates are available to all victims of child abuse or neglect and that they receive high quality representation in dependency court hearings.

# OJJDP FY 2015 Court-Appointed Special Advocates Membership and Accreditation Program and Training and Technical Assistance

## **Eligibility**

Eligible applicants are nonprofit (including tribal nonprofit) organizations. As set forth in the authorizing language in 42 U.S.C. Section 13013, the successful applicant shall be: (1) a national organization that has broad membership among court-appointed special advocate programs (OJJDP defines as having a network of volunteers representing the interests of abused and neglected children operating in a minimum of 40 of the nation's 56 states and territories) and in providing training and technical assistance to court-appointed special advocate programs; or (2) a local public or not-for-profit agency that has demonstrated the willingness to initiate, sustain, and expand a court-appointed special advocate program.

For additional eligibility information, see Section C. Eligibility Information.

#### Deadline

Applicants must register with <u>Grants.gov</u> prior to submitting an application. OJP encourages applicants to **register several weeks before** the application submission deadline. In addition, OJP urges applicants to **submit applications 72 hours** prior to the application due date. All applications are due to be submitted and in receipt of a successful validation message in Grants.gov by 11:59 p.m. eastern time on May 26, 2015.

All applicants are encouraged to read this <u>Important Notice: Applying for Grants in Grants.gov</u>.

For additional information, see <u>How To Apply</u> in section D. Application and Submission Information.

#### **Contact Information**

For technical assistance with submitting an application, contact the Grants.gov Customer Support Hotline at 800-518-4726 or 606-545-5035, or via e-mail to <a href="mailto:support@grants.gov">support@grants.gov</a>. Hotline hours of operation are 24 hours a day, 7 days a week, except federal holidays.

Applicants who experience unforeseen Grants.gov technical issues beyond their control that prevent them from submitting their application by the deadline must e-mail the OJJDP contact identified below within 24 hours after the application deadline and request approval to submit their application. Additional information on reporting technical issues is found under "Experiencing Unforeseen Grants.gov Technical Issues" in the How To Apply section.

For assistance with any other requirements of this solicitation, contact the Response Center by telephone at 800-851-3420, by e-mail at <a href="mailto:responsecenter@ncjrs.gov">responsecenter@ncjrs.gov</a>, or by Web Chat at <a href="https://webcontact.ncjrs.gov/ncjchat/chat.jsp">https://webcontact.ncjrs.gov/ncjchat/chat.jsp</a>. Answers to frequently asked questions that may assist applicants are posted at <a href="https://www.ojjdp.gov/grants/solicitations/FY2015/FAQ/CASAFAQ.pdf">www.ojjdp.gov/grants/solicitations/FY2015/FAQ/CASAFAQ.pdf</a>.

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# OJJDP FY 2015 Court-Appointed Special Advocates Membership and Accreditation Program and Training and Technical Assistance (CFDA #16.756)

### A. Program Description

#### Overview

The Victims of Child Abuse Act of 1990, as amended (Public Law 101-647), contains provisions that support efforts to ensure that all abused and neglected children involved in dependency proceedings have access to a court-appointed special advocate. Through the Court-Appointed Special Advocates (CASA) Program, OJJDP seeks to ensure that abused and neglected children receive high quality representation in dependency court hearings. The successful applicant will provide:

- membership, accreditation, and subgrants to regional, state, and local CASA
  organizations who represent abused and neglected children in dependency hearings
  and will partner with other public and private child welfare system stakeholders at the
  local, state, regional, and national levels; and
- information, technical assistance, and training to volunteer advocates who represent abused and neglected children in dependency hearings and to other child welfare system stakeholders at the local, state, regional, and national levels.

This program is authorized by the Victims of Child Abuse Act, 42 U.S.C. § 13013.

#### **Program-Specific Information**

Abused and neglected children face a complex child welfare system and significant barriers in their search for safe, stable homes. Instability arising from transient placements can have a lasting impact on a child's emotional, social, and educational development. This program seeks to serve and improve outcomes for children in the dependency system; provide effective advocacy for abused and neglected children, to include foster care youth; fund programs that support cultural diversity and competency; and build on the training and technical assistance program that OJJDP has developed in collaboration with the National CASA Association. This program also seeks to expand the national membership and accreditation program for state and local CASAs that OJJDP developed in collaboration with the National CASA Association. Through this program, OJJDP makes available training and technical assistance to support existing and new local and state CASA programs across the nation and support CASA services in communities where representation rates are low, the numbers of abused and neglected children are high, and service systems do not meet the needs of families and children. In addition, the program provides training and technical assistance in volunteer advocate recruitment and retention, volunteer advocate training, diversity, data collection and reporting, sustainability, and program standards.

#### Goals, Objectives, and Deliverables

The goals of the CASA program are to improve outcomes for children in the foster care system and those who are dual system-involved, provide effective advocacy for abused and neglected children, and fund programs that support cultural diversity and competency.

Under the membership, accreditation, and subgrant activities, OJJDP has established the following objectives:

- increase the number of children receiving services under CASA programs.
- increase the number of volunteer advocates serving children under CASA programs.
- increase the percentage of recruited and trained volunteer advocates who have similar ethnic, cultural, and racial backgrounds to the children that CASA programs serve.
- increase recruitment of volunteer advocates under CASA programs.

The successful applicant will develop and administer a membership accreditation and subgrants program for local and state CASA programs to assist those organizations in meeting the objectives described above. This activity includes providing screening, training, and supervision of court-appointed special advocate programs in accordance with national standards including ensuring that:

- a court-appointed special advocate association program has a mission and purpose in keeping with the mission and purpose of the National CASA Association and that it abides by the National CASA Association Standards for Programs.
- a court-appointed special advocate association program operates with access to legal counsel.
- the management and operation of a court-appointed special advocate program assure adequate supervision of court-appointed special advocate volunteers.
- a court-appointed special advocate program keeps written records on the operation of the program in general and on each applicant, volunteer, and case.
- a court-appointed special advocate program has written management and personnel policies and procedures, screening requirements, and training curriculum.
- a court-appointed special advocate program not accept volunteers who have been convicted of, have charges pending for, or have in the past been charged with, a felony or misdemeanor involving a sex offense, violent act, child abuse or neglect, or related acts that would pose risks to children or to the court-appointed special advocate program's credibility.
- a court-appointed special advocate program has an established procedure to allow the immediate reporting to a court or appropriate agency of a situation in which a court-

appointed special advocate volunteer has reason to believe that a child is in imminent danger.

- a court-appointed special advocate volunteer is an individual who has been screened
  and trained by a recognized court-appointed special advocate program and appointed by
  the court to advocate for children who come into the court system primarily as a result of
  abuse or neglect.
- a court-appointed special advocate volunteer serves the function of reviewing records, facilitating prompt, thorough review of cases, and interviewing appropriate parties to make recommendations on what would be in the best interests of the child.

The successful applicant will develop and administer a subgrant program for local and state CASA programs to assist those organizations in meeting the objectives described above. Subgrantees will use their awards to develop new CASA programs and provide CASA services in communities where representation rates are low, the numbers of abused and neglected children are high, and service systems are not meeting the needs of families and children. State CASA organization subgrantees may use their awards to strengthen their capacity to provide services to local programs. The successful applicant will design and implement the following activities to achieve the above goals and objectives:

- drafting a request for proposals for subgrant applicants to submit plans in one of the following areas:
  - o new program development in unserved areas.
  - o expansion of existing programs in areas with unmet need.
  - urban program demonstration projects to deliver new programs and services in urban areas.
- designing and administering the competitive process through which applicants will submit proposals.
- conducting an expert panel review of applications and selecting successful applicants.
- administering subgrant funds and monitoring the activities of subgrantees.
- holding subgrantees accountable for providing data on performance measures that reflect the program objectives identified above.
- reporting subgrantee performance measures to OJJDP semi-annually.
- developing a process to certify that subgrantees comply with program standards that the National CASA Association has established and identifying subgrantees that will receive appropriate assistance to support accreditation.
- developing and disseminating publications to increase recruitment of CASA volunteer advocates and share best practices with volunteers and other stakeholders within the dependency system, as OJJDP approves.

 engaging partner organizations to improve services to children, families, volunteer advocates, and other stakeholders within the child welfare system.

Under the training and technical assistance activity, OJJDP seeks to increase the number of:

- children receiving services from CASA volunteer advocates.
- children of color represented by a CASA volunteer advocate.
- volunteer advocates that CASA programs recruit.
- volunteer advocates trained in the CASA program curriculum and standards.
- volunteer advocates from diverse backgrounds that CASA programs recruit.

The successful applicant will design and implement the following activities to achieve the above goals and objectives:

- provide training sessions (on-site, cross-site/peer-to-peer, telephone, web-based, etc.) for local, state, regional, and national programs and stakeholders. The applicant will propose the topics, types, quantity, duration, audiences, timing, and means of delivery of training sessions and identify trainers with relevant expertise and audiences with significant need. The applicant will utilize OJJDP's TTA360, a centralized system for tracking, monitoring, managing, and reporting on training and technical assistance requests and services. The applicant will include plans for evaluating the training sessions to include measuring changes in participants' knowledge, attitudes, and behavior.
- develop training and technical assistance plans that include specific strategies to address:
  - effective methods to increase youth and family engagement (parents, relatives, or adoptive parents).
  - applying a developmental and trauma-informed approach to addressing the needs of foster care system and juvenile justice system-involved youth.
  - assistance to identify and address racial and ethnic disparities.
- provide technical assistance for state and local CASA programs that seek to increase: (1) the number and quality of services they provide; (2) their recruitment of volunteers to work effectively with diverse populations of children, including victims of commercial sexual exploitation and sex trafficking; girls; American Indian and Alaska Native youth; African American youth; Latino/a youth; and lesbian, gay, bisexual, transgender, and questioning youth; and/or, (3) their recruitment of volunteers whose backgrounds match those of the children they serve. The applicant will require that the CASA programs

provide screening, training, and supervision of court-appointed special advocates in accordance with standards that the National CASA Association.

- coordinate and partner as appropriate with organizations that have experience working with diverse populations, trauma informed care, and developmental approaches.
- develop publications addressing training and technical assistance needs for the benefit of volunteer advocates, local and state programs, and stakeholders. The applicant will indicate the topics, types, quantity, audiences, and production schedules of proposed publications. The applicant will identify the authors and contributors. The applicant will create a plan to disseminate the publications. The applicant will create a plan for measuring the impact of the publications, at a minimum, collecting data on the number disseminated and the number of times online versions are accessed and by whom (e.g., CASA volunteers, CASA program staff, other child advocates, etc.). Publication topics may include:
  - the unique needs of children who are victims of commercial sexual exploitation and sex trafficking.
  - the unique needs of girls.
  - o the unique needs of American Indian/Alaska Native youth.
  - effective methods to increase youth and family engagement (parents, relatives, or adoptive parents).
  - o applying a developmental approach to addressing the needs of foster care system and juvenile justice system-involved youth.
  - assistance to identify and address racial and ethnic disparities.
- submit quarterly data collection from local CASA programs and reports to OJJDP on the
  Data Collection and Technical Assistance Tool, as directed. The data will address
  established CASA performance measures (as the Government Performance and
  Results Act requires) and aggregate data on the gender, race and ethnicity of children
  receiving CASA services. Applicants should include detailed plans for how they will
  collect, store, manage, and analyze the data. Applicants must describe how they will
  ensure that local CASAs submit required data.
- disseminate information about the CASA program through partnerships with public and private partners to expand public awareness.

**OJJDP training and technical assistance awardee standards.** OJJDP has developed the *Core Performance Standards for Training, Technical Assistance, and Evaluation* to promote among providers the consistency and quality of OJJDP-sponsored training and technical assistance, and to advance common expectations of performance excellence. The standards present minimum expectations that providers must meet for effective practice in the planning, coordination, delivery, and evaluation of training. Award recipients must

coordinate with OJJDP's National Training and Technical Assistance Center (NTTAC) in the assessment and delivery of services to ensure the effective use of OJJDP grant funding. For additional information, go to OJJDP's NTTAC web site.

Requirements related to coordination of activities will include, but are not limited to:

- Coordination with OJJDP NTTAC. OJJDP requires all training and technical
  assistance projects to coordinate their activities with OJJDP NTTAC by complying with
  all OJJDP/NTTAC protocols to ensure coordinated delivery of services among providers
  and effective use of OJJDP grant funding. OJJDP reserves the right to modify these
  protocols at any time with reasonable notice to the grantee prior to project completion.
- OJJDP funded webinars. The award recipient must comply with OJJDP's Webinar Guidelines, as described in the core performance standards. Minimally, OJJDP training and technical assistance providers will submit to OJJDP NTTAC information in advance of all events for the online calendar, use the approved OJJDP presentation template, and record events and upload the files onto NTTAC's Online University.
- Training information sharing. The Office of Justice Programs (OJP) will be collecting
  information from its program offices on OJP-funded training and technical assistance
  events. Award recipients must use OJJDP's standard electronic training request form
  and submit information to NTTAC on all training events (i.e. name of requestor,
  description of request, dates of event, etc.) 30 days in advance of the event date and
  report additional data as OJJDP requires.

**Family engagement.** OJJDP envisions a transformed juvenile justice system that recognizes and builds upon the strengths, values, and diversity of families and communities to best serve the children and youth who come into contact with the system and to improve both safety and quality of life for all. This system will honor and support families before, during, and after their children have contact with the child welfare and juvenile justice systems.

Applicants should describe how the proposed program will include a family engagement component.

**Evidence-based programs or practices**. OJP strongly emphasizes the use of data and evidence in policy making and program development in criminal justice, juvenile justice, and crime victim services. OJP is committed to:

- improving the quantity and quality of evidence OJP generates;
- integrating evidence into program, practice, and policy decisions within OJP and the field; and
- improving the translation of evidence into practice.

OJP considers programs and practices to be evidence-based when their effectiveness has been demonstrated by causal evidence, generally obtained through one or more outcome evaluations. Causal evidence documents a relationship between an activity or intervention (including technology) and its intended outcome, including measuring the direction and size of a change, and the extent to which a change may be attributed to the activity or intervention. Causal evidence depends on the use of scientific methods to rule out, to the

extent possible, alternative explanations for the documented change. The strength of causal evidence, based on the factors described above, will influence the degree to which OJP considers a program or practice to be evidence-based. The OJP CrimeSolutions.gov Web site and OJJDP's Model Program Guide Web site are two resources that applicants may use to find information about evidence-based programs in criminal justice, juvenile justice, and crime victim services.

Additional resources. OJJDP encourages applicants to review the recommendations from the National Research Council's <u>Reforming Juvenile Justice: A Developmental Approach</u> and <u>Implementing Juvenile Justice Reform</u>, the <u>Attorney General's National Task Force on Children Exposed to Violence</u>, and the <u>Attorney General's Advisory Committee on American Indian/Alaska Native Children Exposed to Violence</u> and consider incorporating the recommendations into their applications, where applicable.

#### **B. Federal Award Information**

OJJDP expects to make one award of as much as \$5,228,268 for a 12-month project period beginning October 1, 2015. OJJDP may, in certain cases, provide supplemental funding in future years to awards under this solicitation for as much as 3 years total. Important considerations in decisions regarding supplemental funding include, among other factors, the availability of funding, strategic priorities, assessment of the quality of the management of the award (for example, timeliness and quality of progress reports), and assessment of the progress of the work funded under the award. All awards are subject to the availability of appropriated funds and to any modifications or additional requirements that may be imposed by law.

**Type of award**<sup>1</sup>. OJJDP expects to make any award from this solicitation in the form of a cooperative agreement, which is a particular type of grant used if OJJDP expects to have ongoing substantial involvement in award activities. Substantial involvement includes direct oversight and involvement with the grantee organization in implementation of the grant but does not involve day-to-day project management. See <u>Administrative</u>, <u>National Policy</u>, and <u>other Legal Requirements</u>, under Section <u>F. Federal Award Administration</u>, for details regarding the federal involvement anticipated under an award from this solicitation.

**Financial management and system of internal controls**. If selected for funding, the award recipient must:

(a) Establish and maintain effective internal control over the federal award that provides reasonable assurance that the nonfederal entity is managing the federal award in compliance with federal statutes, regulations, and the terms and conditions of the federal award. These internal controls should be in compliance with guidance in "Standards for Internal Control in the Federal Government" issued by the Comptroller General of the United States and the "Internal Control Integrated Framework", issued by the Committee of Sponsoring Organizations of the Treadway Commission (COSO).

<sup>&</sup>lt;sup>1</sup> See generally 31 U.S.C. §§ 6301-6305 (defines and describes various forms of federal assistance relationships, including grants and cooperative agreements (a type of grant)).

- (b) Comply with federal statutes, regulations, and the terms and conditions of the federal awards.
- (c) Evaluate and monitor the nonfederal entity's compliance with statute, regulations, and terms and conditions of federal awards.
- (d) Take prompt action when instances of noncompliance are identified, including noncompliance identified in audit findings.
- (e) Take reasonable measures to safeguard protected personally identifiable information and other information the federal awarding agency or pass-through entity designates as sensitive or the nonfederal entity considers sensitive consistent with applicable federal, state, and local laws regarding privacy and obligations of confidentiality.

In order to better understand administrative requirements and cost principles, award applicants are encouraged to enroll, at no charge, in the Department of Justice Grants Financial Management Online Training available <a href="https://example.com/here/">here</a>.

**Subgrantee monitoring.** OJJDP will require the recipient to follow the "Requirements for Pass-through Entities" as stated in 2 CFR § 200.331 and in the corresponding guidance provided in the Financial Guide.

#### **Budget Information**

**Cost sharing or match requirement.** This solicitation does not require a match. However, if a successful application proposes a voluntary match amount, and OJP approves the budget, the total match amount incorporated into the approved budget becomes mandatory and subject to audit.

**Preagreement cost approvals.** OJP does not typically approve preagreement costs; an applicant must request and obtain the prior written approval of OJP for all such costs. If approved, pre-agreement costs could be paid from grant funds consistent with a grantee's approved budget, and under applicable cost standards. However, all such costs prior to award and prior to approval of the costs are incurred at the sole risk of an applicant. Generally, no applicant should incur project costs *before* submitting an application requesting federal funding for those costs. Should there be extenuating circumstances that appear to be appropriate for OJP's consideration as pre-agreement costs, the applicant should contact the point of contact listed on the title page of this announcement for details on the requirements for submitting a written request for approval. See the section on Costs Requiring Prior Approval in the <u>Financial Guide</u>, for more information.

**Limitation on use of award funds for employee compensation; waiver**. With respect to any award of more than \$250,000 made under this solicitation, recipients may not use federal funds to pay total cash compensation (salary plus cash bonuses) to any employee of the award recipient at a rate that exceeds 110 percent of the maximum annual salary payable to a member of the Federal Government's Senior Executive Service (SES) at an agency with a Certified SES Performance Appraisal System for that year. The 2015 salary table for SES employees is available at the Office of Personnel Management website. Note:

<sup>&</sup>lt;sup>2</sup> This limitation on use of award funds does not apply to the nonprofit organizations specifically named at Appendix VIII to 2 C.F.R. part 200.

A recipient may compensate an employee at a greater rate, provided the amount in excess of this compensation limitation is paid with non-federal funds. (Any such additional compensation will not be considered matching funds where match requirements apply.)

The Assistant Attorney General for OJP may exercise discretion to waive, on an individual basis, the limitation on compensation rates allowable under an award. An applicant requesting a waiver should include a detailed justification in the budget narrative of the application. Unless the applicant submits a waiver request and justification with the application, the applicant should anticipate that OJP will request the applicant to adjust and resubmit the budget.

The justification should include the particular qualifications and expertise of the individual, the uniqueness of the service the individual will provide, the individual's specific knowledge of the program or project being undertaken with award funds, and a statement explaining that the individual's salary is commensurate with the regular and customary rate for an individual with his/her qualifications and expertise, and for the work to be done.

Prior approval, planning, and reporting of conference/meeting/training costs. OJP strongly encourages applicants that propose to use award funds for any conference-, meeting-, or training-related activity to review carefully – before submitting an application – the OJP policy and quidance on conference approval, planning, and reporting. OJP policy and guidance (1) encourage minimization of conference, meeting, and training costs; (2) require prior written approval (which may affect project timelines) of most such costs for cooperative agreement recipients and of some such costs for grant recipients; and (3) set cost limits, including a general prohibition of all food and beverage costs.

Costs associated with language assistance (if applicable). If an applicant proposes a program or activity that would deliver services or benefits to individuals, the costs of taking reasonable steps to provide meaningful access to those services or benefits for individuals with limited English proficiency may be allowable. Reasonable steps to provide meaningful access to services or benefits may include interpretation or translation services where appropriate.

For additional information, see the "Civil Rights Compliance" section under "Solicitation Requirements" in the OJP Funding Resource Center.

# C. Eligibility Information

For additional eligibility information, see the title page.

**Cost sharing or match requirement.** For additional information on cost sharing and match requirement, see Section B. Federal Award Information.

**Limit on number of application submissions**. If an applicant submits multiple versions of the same application, OJJDP will review only the most recent system-validated version submitted. For more information on system-validated versions, see How To Apply.

### D. Application and Submission Information

#### What an Application Should Include

Applicants should anticipate that if they fail to submit an application that contains all of the specified elements, it may negatively affect the review of their application; and, should a decision be made to make an award, it may result in the inclusion of special conditions that preclude the recipient from accessing or using award funds pending satisfaction of the conditions.

Moreover, applicants should anticipate that applications that are determined to be nonresponsive to the scope of the solicitation, do not request funding within the funding limit, or that do not include the application elements that OJJDP has designated to be critical, will neither proceed to peer review nor receive further consideration. Under this solicitation, OJJDP has designated the following application elements as critical: Program Narrative, Budget Detail Worksheet and Budget Narrative.

Applicants should review the "Note on File Names and File Types" under <u>How To Apply</u> to be sure that they submit their applications in the permitted formats.

OJP strongly recommends that applicants use appropriately descriptive file names (e.g., "Program Narrative," "Budget Detail Worksheet and Budget Narrative," "Timelines," "Memoranda of Understanding," "Resumes") for all attachments. Also, OJP recommends that applicants include resumes in a single file.

#### 1. Information to Complete the Application for Federal Assistance (SF-424)

The SF-424 is a required standard form used as a cover sheet for submission of preapplications, applications, and related information. Grants.gov and OJP's Grants Management System (GMS) take information from the applicant's profile to populate the fields on this form. When selecting "type of applicant," if the applicant is a for-profit entity, select "For-Profit Organization" or "Small Business" (as applicable).

**Intergovernmental review.** This funding opportunity (program) **is not** subject to <a href="Executive Order 12372"><u>Executive Order 12372</u></a>. (In completing SF-424, applicants are to make the appropriate selection in response to question 19 to indicate that the "Program is not covered by E.O. 12372.")

#### 2. Project Abstract

Applications should include a high-quality project abstract that summarizes the proposed project in 400 words or less. Project abstracts should be—

- written for a general public audience.
- submitted as a separate attachment with "Project Abstract" as part of its file name.
- single-spaced, using a standard 12-point font (Times New Roman) with 1-inch margins.

As a separate attachment, the project abstract will **not** count against the page limit for the program narrative.

The abstract should briefly describe the project's purpose, the population to be served, and the activities that the applicant will implement to achieve the project's goals and objectives. The abstract should describe how the applicant will measure progress toward these goals. The abstract should indicate whether the applicant will use any portion of the project budget to conduct research as described in Note on Project Evaluations on page 19.

#### 3. Program Narrative

Applicants must submit a program narrative that presents a detailed description of the purpose, goals, objectives, strategies, design, and management of the proposed program. The program narrative should be double-spaced with 1-inch margins, not exceeding 30 pages of 8½ by 11 inches, and use a standard 12-point font, preferably Times New Roman. Pages should be numbered "1 of 30," etc. The tables, charts, pictures, etc., including all captions, legends, keys, subtext, etc., may be single-spaced and will count in the 30-page limit. Material required under the Budget and Budget Narrative and Additional Attachments sections will not count toward the program narrative page count. Applicants may provide bibliographical references as a separate attachment that will not count toward the 30-page program narrative limit. If the program narrative fails to comply with these length-related restrictions, OJJDP may consider such noncompliance in peer review and in final award decisions.

The program narrative should address the following selection criteria: (1) statement of the problem; (2) goals, objectives, and performance measures; (3) program design and implementation; and (4) capabilities/competencies. The applicant should clearly delineate the connections between and among each of these sections. For example, the applicant should derive the goals and objectives directly from the problems to be addressed. Similarly, the project design section should clearly explain how the program's structure and activities will accomplish the goals and objectives identified in the previous section.

The following sections should be included as part of the program narrative:

a. Statement of the problem. Applicants should briefly describe the need for a national membership and accreditation program for state and local CASA programs. The applicant should use data to provide evidence that the need exists. Applicants should describe the target population and any previous or current experience administering a national subgrant program and publishing resources for courtappointed special advocates.

The applicant should also describe the national training and technical assistance program for CASA volunteers using data to provide evidence that the need exists for this program. Applicants should describe any previous or current attempts to implement a national training and technical assistance program. Applicants should describe any research or evaluation studies that relate to the problem and contribute to the applicant's understanding of its causes and potential solutions particularly with regard to diverse populations of children. While OJJDP expects applicants to review the research literature for relevant studies, they should also explore whether unpublished local sources of research or evaluation data are available.

b. Goals, objectives, and performance measures. Applicants should describe the goals of the proposed program and identify its objectives. When formulating the program's goals and objectives, applicants should be cognizant of the performance measures that OJJDP will require successful applicants to provide. (See Goals, Objectives, and Deliverables delineated on pages 5-8.)

**Goals.** Applicants should describe the program's intent to change, reduce, or eliminate the problem noted in the previous section and outline the project's goals.

**Program objectives.** Applicants should explain how the program will accomplish its goals. Objectives are specific, quantifiable statements of the project's desired results. They should be clearly linked to the problem identified in the preceding section and measurable. (Examples of measurable objectives include the following: to increase the number of public and private partnerships supporting CASA goals, to increase the number of Hispanic children being served, to increase the number of CASA programs serving children in rural areas, to increase the number of volunteers who exemplify the racial and ethnic composition of the children they serve.)

**Performance measures.** To assist the Department with fulfilling its responsibilities under the Government Performance and Results Act of 1993 (GPRA), Public Law 103-62, and the GPRA Modernization Act of 2010, Public Law 111–352, applicants that receive funding under this solicitation must provide data that measure the results of their work done under this solicitation. OJP will require any award recipient, post award, to provide the data requested in the "Data Grantee Provides" column so that OJP can calculate values for the "Performance Measures" column. Mandatory performance measures for this solicitation are as follows:

Objective	Performance Measure(s)	Description	Data Grantee Provides
To increase the number of active local CASA programs.	Percentage of new active local CASA programs.	The number of active and new CASA local programs implemented during the reporting period.	Total number of local CASA programs active during the reporting period.
			Total number of new local CASA programs active during the reporting period.
To enhance the matching of	Percentage of volunteer	The number of new advocate volunteers recruited and available	Total number of new volunteer advocates
children to	advocates who	to serve children during the	available to serve children
volunteer advocates.	are new recruits.	reporting period. New volunteer advocates are defined as those	during the reporting period.
		volunteers who became available to serve during the reporting period.	Total number of volunteer advocates.
To increase the	Percentage	The number of new advocate	Total number of new
number of	increase in the	volunteers recruited and available	volunteer advocates
volunteer	number of	to serve children during the	available to serve children
advocates	advocate	reporting period. New volunteer	during the reporting period.
serving children	volunteers	advocates are those volunteers who	
under the CASA program.	serving children.	became available to serve during the reporting period.	Total number of volunteer advocates recruited and

To increase the number of children receiving CASA volunteer advocacy services.	Number of program youth served during the reporting period.	An unduplicated count by gender, race or ethnicity, of the number of youth <b>served</b> by the program during the reporting period. The number of youth served for a reporting period is the number of program youth carried over from previous reporting period, <b>plus</b> new admissions during the reporting period.	available to serve (new and existing).  Number of program youth carried over from the previous reporting period.  New admissions during the reporting period.
	Number and percentage of youth served with whom an evidence-based best practice model was used.	The number and percentage of youth with whom a best practice was used. Best practice models include program models that have been shown, through rigorous evaluation and replication, to be effective at preventing or reducing juvenile delinquency or related risk factors, such as substance abuse. Model programs can come from many valid sources (e.g., Blueprints for Violence Prevention, OJJDP's Model Programs Guide, SAMHSA's Model Programs, State model program resources, etc.).	Number of youth served using an evidence-based best practice model or program during the reporting period.  The number of youth served during the reporting period.

	Percentage	An unduplicated count of the	Total number of children
	increase in the number of new children receiving CASA volunteer advocacy services.	number of children who started receiving services by the CASA volunteer during the reporting period. Definition of the number of children served for a reporting period is the number of children carried over from the previous reporting period, plus new children who started receiving services by a CASA volunteer advocate during the reporting period.	who started receiving services during the reporting period.  Total number of children served during the reporting period.  Number of youth served during the reporting period.
	Percentage of children with a current report of substantiated or indicated child abuse or neglect during the reporting period.	An unduplicated count of the number of children who were victims of substantiated or indicated child abuse, including children who were victims of sex trafficking and commercial sexual exploitation, and/or neglect served during the reporting period.	Number of those youth served during the reporting period with a current report of substantiated child abuse or neglect.
	Percentage of children who exited the CASA program through reunification, adoption, or legal guardianship since the most recent admission to foster care.	Of the total number of children who exited CASA programs, the number to exit either to reunification, adoption, or legal guardianship.	Number of CASA youth, at the time of their most recent entry into foster care, that left foster care during the reporting period.  Number of those CASA youth, at the time of their most recent entry into foster care, that left foster care during the reporting period either to reunification, adoption, or legal guardianship.
To recruit and train volunteer advocates of the CASA program to serve as advocates for abused and neglected children in the foster care system.	Percentage increase in the number of volunteer advocates that are new recruits.	The number of new advocate volunteers recruited and available to serve children during the reporting period. New volunteer advocates defined as those volunteers that became available to serve during the reporting period.	Number of enrolled volunteer advocates during the reporting period.  Total number of volunteer advocates at the end of the previous reporting period.  Number of volunteer advocates recruited with ethnic, cultural, or racial backgrounds similar to the children who the CASA program serves.

Number of volunteer advocates trained.	The number and percentage of volunteers trained during the reporting period. The number is the raw number of volunteer staff receiving any formal training relevant to the program or their position as volunteer. Include any training from any source or medium received during the reporting period as long as receipt of training can be verified. Training does not have to have been completed during the reporting period.	Number of volunteer advocates trained.
Number of hours of training volunteers receive.	The number of training hours provided to volunteers during the reporting period. Training hours include both in house and external training.	Number of hours of volunteer training delivered by program.
Percentage of volunteer advocates who are satisfied with the program training.	The number of volunteers who report being satisfied with the training in terms of areas such as content, pacing, relevance to child victimization-related programming, applicability, and related areas. Preferred data source is self-report data collected using training evaluation or assessment forms.	Number of volunteers trained during the reporting period who report being satisfied with training as measured by a pre-and post-training survey tool.  Number of volunteers trained who filled out a survey.
Percentage of volunteer advocates trained who exhibit increased knowledge of the program area.	The number of trained volunteer advocates demonstrating increased knowledge of the program during the reporting period.	Total number of volunteers trained.  Number of volunteer advocates trained who exhibit increased knowledge of the program area, as a result of training (as measured by a pre-and post-training survey tool).
Number of program materials developed.	This measure represents the number of program materials that were developed during the reporting period. Include only substantive materials such as program overviews, client workbooks, lists of local service providers. Do not include program advertisements or administrative forms such as sign-in sheets or client tracking forms. Count the number of pieces developed.	Number of program materials developed.
Number of program materials distributed.	This measure represents the number of program materials that were distributed during the reporting period. Include only substantive materials such as program overviews, client workbooks, lists of	Number of program materials distributed to programs, staff, volunteers, etc.

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	local service providers. Do not include program advertisements or adminstrative forms such as sign-in sheets or client tracking forms. Count the number of pieces distributed.	
Number of training requests received.	This measure represents the number of training requests received during the reporting period. Requests can come from individuals or organizations served.	Number of training requests received during the reporting period.
Number of technical assistance requests received.	This measure represents the number of technical assistance requests received during the reporting period. Requests can come from individuals or organizations served.	Number of technical assistance requests received during the reporting period.
Number of planning or training events held during the reporting period.	This measure represents the number of planning or training activities held during the reporting period. Planning and training activities include creation of task forces or interagency committees, meetings held, needs assessments undertaken, etc. Preferred data source is program records.	Number of planning or training activities held during the reporting period.
Number of program policies changed, improved, or rescinded during the reporting period.	This measure represents the number of cross-program or agency policies or procedures changed, improved, or rescinded during the reporting period. A policy is a plan or specific course of action that guides the general goals and directives of programs and/or agencies. Include polices that are relevant to the topic area of the program or that affect program operations. Preferred data source is program records.	Number of program policies changed during the reporting period.  Number of program policies rescinded during the reporting period.

OJJDP does not require applicants to submit performance measures data with their application. Performance measures are included as an alert that OJJDP will require successful applicants to submit specific data as part of their reporting requirements. For the application, applicants should indicate an understanding of these requirements and discuss how they will gather the required data, should they receive funding.

OJJDP encourages award recipients to use information from existing program records to fulfill performance measures reporting requirements rather than initiating new data collection activities for this purpose.

**Note on project evaluations.** Applicants that propose to use funds awarded through this solicitation to conduct project evaluations should be aware that certain project evaluations (such as systematic investigations designed to develop or contribute to

generalizable knowledge) may constitute "research" for purposes of applicable DOJ human subjects protection regulations. However, project evaluations that are intended only to generate internal improvements to a program or service, or are conducted only to meet OJP's performance measure data reporting requirements likely do not constitute "research." Applicants should provide sufficient information for OJP to determine whether the particular project they propose would either intentionally or unintentionally collect and/or use information in such a way that it meets the DOJ regulatory definition of research.

Research, for the purposes of human subjects protections for OJP-funded programs, is defined as, "a systematic investigation, including research development, testing, and evaluation, designed to develop or contribute to generalizable knowledge" 28 C.F.R. § 46.102(d). For additional information on determining whether a proposed activity would constitute research, see the decision tree to assist applicants on the "Research and the Protection of Human Subjects" section of the OJP Funding Resource Center Web page. Applicants whose proposals may involve a research or statistical component also should review the "Data Privacy and Confidentiality Requirements" section on that Web page.

c. Project design and implementation. Applicants should detail how the national membership and accreditation/training and technical assistance program will operate throughout the funding period and describe the strategies that they will use to achieve the goals and objectives identified in the previous section. Applicants should describe how they will complete the deliverables stated in the Goals, Objectives, and Deliverables section on page 5. OJJDP encourages applicants to select evidence-based practices for their programs and to partner with organizations that serve diverse youth.

This section should also include details regarding any leveraged resources (cash or in-kind) from local sources to support the project and discuss plans for sustainability beyond the grant period.

**Logic model.** Applicants should include a logic model that graphically illustrates how the performance measures are related to the project's problems, goals, objectives, and design. See sample logic models <a href="here">here</a>. Applicants should submit the logic model as a separate attachment, as stipulated in Additional Attachments, page 22.

**Timeline.** Applicants should submit a realistic timeline or milestone chart that indicates major tasks associated with the goals and objectives of the project, assigns responsibility for each, and plots completion of each task by month or quarter for the duration of the award, using "Year 1," "Month 1," "Quarter 1," etc., not calendar dates (see "Sample Project Timelines" <a href="here">here</a>.).

Applicants should submit the timeline as a separate attachment, as stipulated in Additional Attachments, page 22. On receipt of an award, the recipient may revise the timeline, based on training and technical assistance that OJJDP will provide.

d. Capabilities and competencies. Applicant should describe the roles and responsibilities of project staff and expert consultants, include an organization chart, and explain the program's organizational structure and operations. Management and staffing patterns should be clearly connected to the project design described in the previous section. This section should describe the experience/capability/capacity of the applicant's organization to manage subawards, including details on their system for fiscal accountability. The applicant should include information about any contractors that the applicant will use to implement and manage this effort and its associated federal funding, highlighting any previous experience the applicant has implementing projects of similar design or magnitude.

#### 4. Budget Detail Worksheet and Budget Narrative

Applicants should provide a budget that (1) is complete, allowable, and cost-effective in relation to the proposed activities; (2) shows the cost calculations demonstrating how they arrived at the total amount requested; and (3) provides a brief supporting narrative to link costs with project activities. The budget should cover the entire award period.

For questions pertaining to budget and examples of allowable and unallowable costs, see the Financial Guide.

- **a. Budget Detail Worksheet.** Find a sample Budget Detail Worksheet <a href="here">here</a>. Applicants that submit their budget in a different format should include the budget categories listed in the sample budget worksheet.
- **b. Budget Narrative.** The budget narrative should thoroughly and clearly describe every category of expense listed in the Budget Detail Worksheet. OJP expects proposed budgets to be complete, cost effective, and allowable (e.g., reasonable, allocable, and necessary for project activities).

Applicants should demonstrate in their budget narratives how they will maximize cost effectiveness of grant expenditures. Budget narratives should generally describe cost effectiveness in relation to potential alternatives and the goals of the project. For example, a budget narrative should detail why planned in-person meetings are necessary, or how technology and collaboration with outside organizations could be used to reduce costs, without compromising quality.

The narrative should be mathematically sound and correspond with the information and figures provided in the Budget Detail Worksheet. The narrative should explain how the applicant estimated and calculated <u>all</u> costs, and how they are relevant to the completion of the proposed project. The narrative may include tables for clarification purposes but need not be in a spreadsheet format. As with the Budget Detail Worksheet, the Budget Narrative should be broken down by year.

- c. Noncompetitive procurement contracts in excess of simplified acquisition threshold. If an applicant proposes to make one or more non-competitive procurements of products or services, where the non-competitive procurement will exceed the simplified acquisition threshold (also known as the small purchase threshold), which is currently set at \$150,000, the application should address the considerations outlined in the Financial Guide.
- **d. Preagreement cost approvals.** For information on pre-agreement costs, see Section B. Federal Award Information.

#### 5. Indirect Cost Rate Agreement (if applicable)

Indirect costs are allowed only if the applicant has a current federally approved indirect cost rate. (This requirement does not apply to units of local government.) Attach a copy of the federally approved indirect cost rate agreement to the application. Applicants that do not have an approved rate may request one through their cognizant federal agency, which will review all documentation and approve a rate for the applicant organization, or, if the applicant's accounting system permits, costs may be allocated in the direct cost categories. For the definition of Cognizant Federal Agency, see the "Glossary of Terms" in the <a href="maintail-guide">Financial Guide</a>. For assistance with identifying your cognizant agency, contact the Customer Service Center at 1-800-458-0786 or at <a href="maintail-guide-ask.ocfo@usdoj.gov">gsk.ocfo@usdoj.gov</a>. If DOJ is the cognizant federal agency, applicants may obtain information needed to submit an indirect cost rate proposal <a href="maintail-guide-here">here</a>.

#### 6. Applicant Disclosure of High Risk Status

Applicants are to disclose whether they are currently designated high risk by another federal grant making agency. This includes any status requiring additional oversight by the federal agency due to past programmatic or financial concerns. If an applicant is designated high risk by another federal grant making agency, you must email the following information to <a href="mailto:OJPComplianceReporting@usdoj.gov">OJPComplianceReporting@usdoj.gov</a> at the time of application submission:

- The federal agency that currently designated the applicant as high risk;
- Date the applicant was designated high risk;
- The high risk point of contact name, phone number, and email address, from that federal agency; and
- Reasons for the high risk status.

OJP seeks this information to ensure appropriate federal oversight of any grant award. Unlike the Excluded Parties List, this high risk information does not disqualify any organization from receiving an OJP award. However, additional grant oversight may be included, if necessary, in award documentation.

#### 7. Additional Attachments

Applicants should submit the following information, as stipulated in the cited pages, as attachments to their applications. While the materials listed below are not assigned specific point values, peer reviewers will, as appropriate, consider these items when rating applications. For example, reviewers will consider résumés and/or letters of support/ memoranda of understanding when assessing "capabilities/competencies." Peer reviewers will not consider any additional information that the applicant submits other than that specified below.

a. Applicant disclosure of pending applications. Applicants are to disclose whether they have pending applications for federally funded grants or subgrants (including cooperative agreements) that include requests for funding to support the same project being proposed under this solicitation and will cover the identical cost items outlined in the budget narrative and worksheet in the application under this solicitation. The disclosure should include both direct applications for federal funding

(e.g., applications to federal agencies) and indirect applications for such funding (e.g., applications to state agencies that will subaward federal funds).

OJP seeks this information to help avoid any inappropriate duplication of funding. Leveraging multiple funding sources in a complementary manner to implement comprehensive programs or projects is encouraged and is not seen as inappropriate duplication.

Applicants that have pending applications as described above are to provide the following information about pending applications submitted within the last 12 months:

- the federal or state funding agency
- the solicitation name/project name
- the point of contact information at the applicable funding agency.

Federal or State Funding Agency	Solicitation Name/ Project Name	Name/Phone/E-mail for Point of Contact at Funding Agency
DOJ/COPS	COPS Hiring Program	Jane Doe, 202/000-0000; jane.doe@usdoj.gov
HHS/ Substance Abuse & Mental Health Services Administration	Drug Free Communities Mentoring Program/ North County Youth Mentoring Program	John Doe, 202/000-0000; john.doe@hhs.gov

Applicants should include the table as a separate attachment, with the file name "Disclosure of Pending Applications," to their application. Applicants that do not have pending applications as described above are to include a statement to this effect in the separate attachment page (e.g., "[Applicant Name on SF-424] does not have pending applications submitted within the last 12 months for federally funded grants or subgrants (including cooperative agreements) that include requests for funding to support the same project being proposed under this solicitation and will cover the identical cost items outlined in the budget narrative and worksheet in the application under this solicitation.").

- b. Research and evaluation independence and integrity. If a proposal involves research and/or evaluation, regardless of the proposal's other merits, in order to receive funds, the applicant must demonstrate research/evaluation independence, including appropriate safeguards to ensure research/evaluation objectivity and integrity, both in this proposal and as it may relate to the applicant's other current or prior related projects. This documentation may be included as an attachment to the application which addresses BOTH i. and ii. below.
  - i. For purposes of this solicitation, applicants must document research and evaluation independence and integrity by including, at a minimum, one of the following two items:
    - a. A specific assurance that the applicant has reviewed its proposal to identify any research integrity issues (including all principal investigators and subrecipients) and it has concluded that the design, conduct, or reporting of research and evaluation funded by OJJDP grants, cooperative agreements,

or contracts will not be biased by any personal or financial conflict of interest on the part of part of its staff, consultants, and/or sub-recipients responsible for the research and evaluation or on the part of the applicant organization;

#### OR

- b. A specific listing of actual or perceived conflicts of interest that the applicant has identified in relation to this proposal. These conflicts could be either personal (related to specific staff, consultants, and/or sub-recipients) or organizational (related to the applicant or any subgrantee organization). Examples of potential investigator (or other personal) conflict situations may include, but are not limited to, those in which an investigator would be in a position to evaluate a spouse's work product (actual conflict), or an investigator would be in a position to evaluate the work of a former or current colleague (potential apparent conflict). With regard to potential organizational conflicts of interest, as one example, generally an organization could not be given a grant to evaluate a project if that organization had itself provided substantial prior technical assistance to that specific project or a location implementing the project (whether funded by OJP or other sources), as the organization in such an instance would appear to be evaluating the effectiveness of its own prior work. The key is whether a reasonable person understanding all of the facts would be able to have confidence that the results of any research or evaluation project are objective and reliable. Any outside personal or financial interest that casts doubt on that objectivity and reliability of an evaluation or research product is a problem and must be disclosed.
- ii. In addition, for purposes of this solicitation applicants must address the issue of possible mitigation of research integrity concerns by including, at a minimum, one of the following two items:
  - a. If an applicant reasonably believes that no potential personal or organizational conflicts of interest exist, then the applicant should provide a brief narrative explanation of how and why it reached that conclusion. Applicants MUST also include an explanation of the specific processes and procedures that the applicant will put in place to identify and eliminate (or, at the very least, mitigate) potential personal or financial conflicts of interest on the part of its staff, consultants, and/or sub-recipients for this particular project, should that be necessary during the grant period. Documentation that may be helpful in this regard could include organizational codes of ethics/conduct or policies regarding organizational, personal, and financial conflicts of interest.

#### OR

b. If the applicant has identified specific personal or organizational conflicts of interest in its proposal during this review, the applicant must propose a specific and robust mitigation plan to address conflicts noted above. At a minimum, the plan must include specific processes and procedures that the applicant will put in place to eliminate (or, at the very least, mitigate) potential personal or financial conflicts of interest on the part of its staff, consultants,

and/or sub-recipients for this particular project, should that be necessary during the grant period. Documentation that may be helpful in this regard could include organizational codes of ethics/conduct or policies regarding organizational, personal, and financial conflicts of interest. There is no guarantee that the plan, if any, will be accepted as proposed.

Considerations in assessing research and evaluation independence and integrity will include, but are not be limited to, the adequacy of the applicant's efforts to identify factors that could affect the objectivity or integrity of the proposed staff and/or the organization in carrying out the research, development, or evaluation activity; and the adequacy of the applicant's existing or proposed remedies to control any such factors.

- **c.** logic model (see Logic Model, page 20)
- **d.** timeline or milestone chart (see Timeline, page 20)
- e. résumés of all key personnel
- f. job descriptions outlining roles and responsibilities for all key positions
- **g.** evidence of nonprofit status, e.g., a copy of the tax exemption letter from the Internal Revenue Service, if applicable.
- **h.** evidence of for-profit status, e.g., a copy of the articles of incorporation, if applicable.

#### 8. Financial Management and System of Internal Controls Questionnaire

In accordance with <u>2 CFR 200.205</u>, Federal agencies must have in place a framework for evaluating the risks posed by applicants before they receive a Federal award. To facilitate part of this risk evaluation, **all** applicants (other than an individual) are to download, complete, and submit this form.

#### 9. Disclosure of Lobbying Activities

All applicants must complete this information. Applicants that expend any funds for lobbying activities are to provide the detailed information requested on the form Disclosure of Lobbying Activities (SF-LLL). Applicants that do not expend any funds for lobbying activities are to enter "N/A" in the text boxes for item 10 ("a. Name and Address of Lobbying Registrant" and "b. Individuals Performing Services").

#### **How To Apply**

Applicants must register in and submit applications through Grants.gov, a "one-stop storefront" to find federal funding opportunities and apply for funding. Find complete instructions on how to register and submit an application <a href="here">here</a>. Applicants that experience technical difficulties during this process should call the Grants.gov Customer Support Hotline at 800-518-4726 or 606-545-5035, 24 hours a day, 7 days a week, except federal holidays. Registering with Grants.gov is a one-time process; however, processing delays may occur, and it can take several weeks for first-time registrants to receive confirmation and a user password. OJP encourages applicants to register several weeks before the

application submission deadline. In addition, OJP urges applicants to submit applications 72 hours prior to the application due date to allow time to receive validation messages or rejection notifications from Grants.gov, and to correct in a timely fashion any problems that may have caused a rejection notification.

OJJDP strongly encourages all prospective applicants to sign up for Grants.gov <u>email</u> notifications regarding this solicitation. If this solicitation is cancelled or modified, individuals who sign up with Grants.gov for updates will be automatically notified.

**Note on file names and file types.** Grants.gov <u>only</u> permits the use of <u>certain specific</u> characters in names of attachment files. Valid file names may include <u>only</u> the characters shown in the table below. Grants.gov is designed to reject any application that includes an attachment(s) with a file name that contains <u>any</u> characters not shown in the table below.

Characters		Special Characters	
Upper case (A – Z)	Parenthesis ()	Curly braces { }	Square brackets []
Lower case (a – z)	Ampersand (&)	Tilde (~)	Exclamation point (!)
Underscore ()	Comma (,)	Semicolon (;)	Apostrophe ( ' )
Hyphen (-)	At sign (@)	Number sign (#)	Dollar sign (\$)
Space	Percent sign (%)	Plus sign (+)	Equal sign (=)
Period (.)	When using the ampe	rsand (&) in XML, applic	ants must use the
	"&" format.		

Grants.gov is designed to forward successfully submitted applications to OJP's Grants Management System (GMS).

**GMS** does not accept executable file types as application attachments. These disallowed file types include, but are not limited to, the following extensions: ".com," ".bat," ".exe," ".vbs," ".cfg," ".dat," ".dbf," ".dll," ".ini," ".log," ".ora," ".sys," and ".zip." GMS may reject applications with files that use these extensions. It is important to allow time to change the type of file(s) if the application is rejected.

All applicants are required to complete the following steps:

OJP may not make a federal award to an applicant until the applicant has complied with all applicable DUNS and SAM requirements. If an applicant has not fully complied with the requirements by the time the federal awarding agency is ready to make a federal award, the federal awarding agency may determine that the applicant is not qualified to receive a federal award and use that determination as a basis for making a federal award to another applicant.

1. Acquire a Data Universal Numbering System (DUNS) number. In general, the Office of Management and Budget requires that all applicants (other than individuals) for federal funds include a DUNS number in their applications for a new award or a supplement to an existing award. A DUNS number is a unique nine-digit sequence recognized as the universal standard for identifying and differentiating entities receiving federal funds. The identifier is used for tracking purposes and validating address and point of contact information for federal assistance applicants, recipients, and subrecipients. The DUNS number will be used throughout the grant life cycle. Obtaining a DUNS number is a free, one-time activity. Call Dun and Bradstreet at 866–705–5711

to obtain a DUNS number or apply online at <a href="www.dnb.com">www.dnb.com</a>. A DUNS number is usually received within 1-2 business days.

2. Acquire registration with the System for Award Management (SAM). SAM is the repository for standard information about federal financial assistance applicants, recipients, and subrecipients. OJP requires all applicants (other than individuals) for federal financial assistance to maintain current registrations in the SAM database. Applicants must be registered in SAM to successfully register in Grants.gov. Applicants must update or renew their SAM registration annually to maintain an active status.

Applicants cannot successfully submit their applications until Grants.gov receives the SAM registration information. **The information transfer from SAM to Grants.gov can take as long as 48 hours.** OJP recommends that the applicant register or renew registration with SAM as early as possible.

Access information about SAM registration procedures here.

- 3. Acquire an Authorized Organization Representative (AOR) and a Grants.gov username and password. Complete the AOR profile on Grants.gov and create a username and password. Applicant organizations must use their DUNS number to complete this step. For more information about the registration process, go here.
- 4. Acquire confirmation for the AOR from the E-Business Point of Contact (E-Biz POC). The E-Biz POC at the applicant organization must log into Grants.gov to confirm the applicant organization's AOR. Note that an organization can have more than one AOR.
- 5. Search for the funding opportunity on Grants.gov. Use the following identifying information when searching for the funding opportunity on Grants.gov. The Catalog of Federal Domestic Assistance number for this solicitation is 16.756 titled "Court Appointed Special Advocates" and the funding opportunity number is OJJDP-2015-4135.
- 6. Submit a valid application consistent with this solicitation by following the directions in Grants.gov. Within 24–48 hours after submitting the electronic application, the applicant should receive two notifications from Grants.gov. The first will confirm the receipt of the application and the second will state whether the application has been successfully validated, or rejected due to errors, with an explanation. It is possible to first receive a message indicating that the application is received and then receive a rejection notice a few minutes or hours later. Submitting well ahead of the deadline provides time to correct the problem(s) that caused the rejection. <a href="Important: Unportant: OJP">Important: Unportant: Unportant:

Click <u>here</u> for further details on DUNS, SAM, and Grants.gov registration steps and timeframes.

**Note: Duplicate applications.** If an applicant submits multiple versions of the same application, OJJDP will review <u>only</u> the most recent system-validated version submitted. See

Note on File Names and File Types under How To Apply.

#### **Experiencing Unforeseen Grants.gov Technical Issues**

Applicants that experience unforeseen Grants.gov technical issues beyond their control that prevent them from submitting their application by the deadline must contact the Grants.gov Customer Support Hotline or the SAM Help Desk to report the technical issue and receive a tracking number. The applicant must e-mail the Response Center at responsecenter@ncjrs.gov within 24 hours after the application deadline and request approval to submit their application. The e-mail must describe the technical difficulties, and include a timeline of the applicant's submission efforts, the complete grant application, the applicant's DUNS number, and any Grants.gov Help Desk or SAM tracking number(s).

Note: OJJDP does not automatically approve requests. After the program office reviews the submission and contacts the Grants.gov or SAM Help Desks to validate the reported technical issues, OJP will inform the applicant whether the request to submit a late application has been approved or denied. If OJP determines that the applicant failed to follow all required procedures, which resulted in an untimely application submission, OJP will deny the applicant's request to submit their application.

The following conditions are generally insufficient to justify late submissions:

- failure to register in SAM or Grants.gov in sufficient time
- failure to follow Grants.gov instructions on how to register and apply as posted on its Web site
- failure to follow each instruction in the OJP solicitation
- technical issues with the applicant's computer or information technology environment, including firewalls.

Notifications regarding known technical problems with Grants.gov, if any, are posted at the top of the OJP funding webpage.

### **E. Application Review Information**

#### Selection Criteria

The following five selection criteria will be used to evaluate each application, with the different weight given to each based on the percentage value listed after each individual criteria. For example, the first criteria, Statement of the Problem, is worth 20 percent of the entire score in the application review process.

- 1. Statement of the Problem (20 percent)
- 2. Goals, Objectives, and Performance Measures (5 percent)
- 3. Project Design and Implementation (45 percent)
- 4. Capabilities and Competencies (25 percent)
- 5. Budget: complete, cost effective, and allowable (e.g., reasonable, allocable, and necessary for project activities). Budget narratives should generally demonstrate how applicants will maximize cost effectiveness of grant expenditures. Budget narratives

should demonstrate cost effectiveness in relation to potential alternatives and the goals of the project.<sup>3</sup> (5 percent)

See What an Application Should Include, page 13, for the criteria that the peer reviewers will use to evaluate applications.

#### **Review Process**

OJP is committed to ensuring a fair and open process for awarding grants. OJJDP reviews the application to make sure that the information presented is reasonable, understandable, measurable, and achievable, as well as consistent with the solicitation.

Peer reviewers will review the applications submitted under this solicitation that meet basic minimum requirements. For purposes of assessing whether applicants have met basic minimum requirements, OJP screens applications for compliance with specified program requirements to help determine which applications should proceed to further consideration for award. Although program requirements may vary, the following are common requirements applicable to all solicitations for funding under OJP grant programs:

- Applications must be submitted by an eligible type of applicant
- Applications must request funding within the funding limitation for this solicitation (if applicable)
- Applications must be responsive to the scope of the solicitation
- Applications must include all items designated as "critical elements"
- Applicants will be checked against the General Services Administration's Excluded Parties List

For a list of critical elements, see "What an Application Should Include" under <u>Section D.</u> <u>Application and Submission Information.</u>

OJJDP may use internal peer reviewers, external peer reviewers, or a combination, to assess applications meeting basic minimum requirements on technical merit using the solicitation's selection criteria. An external peer reviewer is an expert in the subject matter of a given solicitation who is not a current DOJ employee. An internal reviewer is a current DOJ employee who is well-versed or has expertise in the subject matter of this solicitation. A peer review panel will evaluate, score, and rate applications that meet basic minimum requirements. Peer reviewers' ratings and any resulting recommendations are advisory only, although their views are considered carefully. In addition to peer review ratings, considerations for award recommendations and decisions may include, but are not limited to, underserved populations, geographic diversity, strategic priorities, past performance under prior OJJDP and OJP awards, and available funding.

OJP reviews applications for potential discretionary awards to evaluate the risks posed by applicants before they receive an award. This review may include but is not limited to the following:

1. Financial stability and fiscal integrity

costs.

<sup>&</sup>lt;sup>3</sup> Generally speaking, a reasonable cost is a cost that, in its nature or amount, does not exceed that which would be incurred by a prudent person under the circumstances prevailing at the time the decision was made to incur the

- 2. Quality of management systems and ability to meet the management standards prescribed in the Financial Guide
- 3. History of performance
- 4. Reports and findings from audits
- 5. The applicant's ability to effectively implement statutory, regulatory, or other requirements imposed on non-Federal entities
- 6. Proposed costs to determine if the Budget Detail Worksheet and Budget Narrative accurately explain project costs, and whether those costs are reasonable, necessary, and allowable under applicable federal cost principles and agency regulations

Absent explicit statutory authorization or written delegation of authority to the contrary, all final award decisions will be made by the Assistant Attorney General, who may consider factors including, but not limited to, peer review ratings, underserved populations, geographic diversity, strategic priorities, past performance under prior OJJDP and OJP awards, and available funding when making awards.

#### F. Federal Award Administration Information

#### **Federal Award Notices**

OJP award notification will be sent from GMS. Recipients will be required to log in; accept any outstanding assurances and certifications on the award; designate a financial point of contact; and review, sign, and accept the award. The award acceptance process involves physical signature of the award document by the authorized representative and the scanning of the fully-executed award document to OJP.

#### Administrative, National Policy, and Other Legal Requirements

If selected for funding, in addition to implementing the funded project consistent with the agency-approved project proposal and budget, the recipient must comply with award terms and conditions, and other legal requirements, including but not limited to OMB, DOJ, or other federal regulations that will be included in the award, incorporated into the award by reference, or are otherwise applicable to the award. OJP strongly encourages prospective applicants to review the information pertaining to these requirements **prior** to submitting an application. To assist applicants and recipients in accessing and reviewing this information, OJP has placed pertinent information on its <u>Solicitation Requirements</u> page of the <u>OJP Funding Resource Center</u>.

Note in particular the following two forms, which applicants must accept in GMS prior to the receipt of any award funds, as each details legal requirements with which applicants must provide specific assurances and certifications of compliance. Applicants may view these forms in the Apply section of the <a href="OJP Funding Resource Center">OJP Funding Resource Center</a> and are strongly encouraged to review and consider them carefully prior to making an application for OJP grant funds.

- <u>Certifications Regarding Lobbying; Debarment, Suspension and Other Responsibility</u>
   Matters; and Drug-Free Workplace Requirements
- Standard Assurances

Upon grant approval, OJP electronically transmits (via GMS) the award document to the prospective award recipient. In addition to other award information, the award document contains award terms and conditions that specify national policy requirements<sup>4</sup> with which recipients of federal funding must comply; uniform administrative requirements, cost principles, and audit requirements; and program-specific terms and conditions required based on applicable program (statutory) authority or requirements set forth in OJP solicitations and program announcements, and other requirements that may be attached to appropriated funding. For example, certain efforts may call for special requirements, terms, or conditions relating to intellectual property, data/information-sharing or -access, or information security; or audit requirements, expenditures and milestones, or publications and/or press releases. OJP also may place additional terms and conditions on an award based on its risk assessment of the applicant, or for other reasons it determines necessary to fulfill the goals and objectives of the program.

Prospective applicants may access and review the text of mandatory conditions OJP includes in all OJP awards, as well as the text of certain other conditions, such as administrative conditions, via <a href="Mandatory Award Terms and Conditions">Mandatory Award Terms and Conditions</a> page of the <a href="OJP Funding Resource Center">OJP Funding Resource Center</a>.

As stated above, OJJDP anticipates that it will make any award from this solicitation in the form of a cooperative agreement. Cooperative agreement awards include standard "federal involvement" conditions that describe the general allocation of responsibility for execution of the funded program. Generally-stated, under cooperative agreement awards, responsibility for the day-to-day conduct of the funded project rests with the recipient in implementing the funded and approved proposal and budget, and the award terms and conditions. Responsibility for oversight and redirection of the project, if necessary, rests with OJJDP. OJJDP's role will include the following tasks:

- reviewing and approving major work plans, including changes to such plans, and key decisions pertaining to project operations.
- reviewing and approving major project-generated documents and materials used in the provision of project services.
- providing guidance in significant project planning meetings and participating in project sponsored training events or conferences.

In addition to any "federal involvement" condition(s), OJP cooperative agreement awards include a special condition specifying certain reporting requirements required in connection with conferences, meetings, retreats, seminars, symposium, training activities, or similar events funded under the award, consistent with OJP policy and guidance on conference approval, planning, and reporting.

#### **General Information about Post-Federal Award Reporting Requirements**

Recipients must submit quarterly financial reports, semi-annual progress reports, final financial and progress reports, and, if applicable, an annual audit report in accordance with

See generally 2 C.F.R. 200.300 (provides a general description of national policy requirements typically applicable to recipients of federal awards, including the Federal Funding Accountability and Transparency Act of 2006 (FFATA)).

2 CFR Part 200. Future awards and fund drawdowns may be withheld if reports are delinquent.

Special Reporting requirements may be required by OJP depending on the statutory, legislative, or administrative obligations of the recipient or the program.

### **G. Federal Awarding Agency Contact(s)**

For additional Federal Awarding Agency Contact(s), see the title page.

For additional contact information for Grants.gov, see the title page.

#### H. Other Information

#### Provide Feedback to OJP

To assist OJP in improving its application and award processes, we encourage applicants to provide feedback on this solicitation, the application submission process, and/or the application review/peer review process. Provide feedback to OJPSolicitationFeedback@usdoj.gov.

**IMPORTANT:** This e-mail is for feedback and suggestions only. Replies are **not** sent from this mailbox. If you have specific questions on any program or technical aspect of the solicitation, **you must** directly contact the appropriate number or e-mail listed on the front of this solicitation document. These contacts are provided to help ensure that you can directly reach an individual who can address your specific questions in a timely manner.

If you are interested in being a reviewer for other OJP grant applications, please e-mail your resume to <a href="mailto:ojppeerreview@lmbps.com">ojppeerreview@lmbps.com</a>. The OJP Solicitation Feedback email account will not forward your resume. **Note:** Neither you nor anyone else from your organization can be a peer reviewer in a competition in which you or your organization have submitted an application.

# **Application Checklist**

# OJJDP FY 2015 Court-Appointed Special Advocates Membership and Accreditation Program and Training and Technical Assistance

This application checklist has been created to assist in developing an application.

What an Applicant Should Do:
Prior to Registering in Grants.gov: Acquire a DUNs Number (see page 26) Acquire or renew registration with SAM (see page 27)  To Positors with Grants govs
To Register with Grants.gov. Acquire AOR and Grants.gov username/password (see page 27) Acquire AOR confirmation from the E-Biz POC (see page 27)
To Find Funding Opportunity:  Search for the Funding Opportunity on Grants.gov (see page 27)  Download Funding Opportunity and Application Package
Sign up for Grants.gov email notifications (optional) (see page 26)  Read Important Notice: Applying for Grants in Grants.gov  After application submission, receive Grants.gov email notifications that:
(1) application has been received,(2) application has either been validated or rejected (see page 27)  If no Grants.gov receipt, and validation or error notifications are received:
contact OJJDP regarding experiencing technical difficulties (see page 28)
General Requirements:
Review the Solicitation Requirements in the OJP Funding Resource Center.
Scope Requirement:
The federal amount requested is within the allowable limit of the maximum \$5,228,268.
Eligibility Requirement:
Nonprofit organization, including tribal nonprofit organization.
As set forth in the authorizing language in 42U.S.C. Section 13013, the successful applicant shall be:
(1) a national organization that has broad membership among court-appointed special advocate programs and experience in providing training and technical assistance to court-appointed special advocate programs; or
(2) a local public or not for profit agency that has demonstrated the willingness to initiate, sustain, and expand a court-appointed special advocate program.
What an Application Should Include:
Application for Federal Assistance (SF-424) (see page 13)

Project Abstract (see page 13)
Program Narrative (see page 14)
Budget Detail Worksheet and Narrative (see page 21)
Employee Compensation Waiver request and justification (see page 11)
Read OJP policy and guidance on conference approval, planning, and reporting
available here. (see page 12)
Disclosure of Lobbying Activities (SF-LLL) (see page 25)
Indirect Cost Rate Agreement (if applicable) (see page 22)
Applicant Disclosure of High Risk Status (see page 22)
Additional Attachments (see page 22)
Applicant Disclosure of Pending Applications
Research and Evaluation Independence and Integrity
logic model
timeline or milestone chart
résumés of all key personnel
job descriptions outlining roles and responsibilities for all key positions
evidence of nonprofit status, e.g., a copy of the tax exemption letter from the
Internal Revenue Service, if applicable.
evidence of for-profit status, e.g., a copy of the articles of incorporation, if
applicable.
Financial Management and System of Internal Controls Questionnaire (see page 25)